

MINUTES OF THE MEETING OF THE GOLDSBORO CITY COUNCIL
JANUARY 8, 2024

WORK SESSION

The City Council of the City of Goldsboro, North Carolina, met in a Work Session in the Large Conference Room, City Hall Addition, 200 North Center Street, at 5:00 p.m. on January 8, 2024.

Call to Order. Mayor Gaylor called the meeting to order at 5:00 p.m.

Roll Call.

Present: Mayor Charles Gaylor, IV, Presiding
Mayor Pro Tem Brandi Matthews
Councilwoman Hiawatha Jones
Councilman Chris Boyette
Councilwoman Jamie Taylor
Councilwoman Beverly Weeks
Councilman Rod White

Also Present: Tim Salmon, City Manager
Matthew Livingston, Assistant City Manager
Ron Lawrence, City Attorney
Laura Getz, City Clerk

Adoption of the Agenda. Mayor Gaylor requested the addition of a proclamation for NC A&T State University Alumni Association, the Goldsboro Wayne Alumni Chapter under Presentations as Item B; under Ceremonial Documents, a proclamation for Mrs. Mary Ernestine Whitted Wooten; and a New Business work session item as Item e, WCDA board appointment to the agenda. Councilwoman Weeks made a motion to adopt the amended agenda. The motion was seconded by Councilwoman Jones and unanimously carried.

Old Business.

Item a. MRF and WRF Expansion Update. The item was presented by Ken Orie, WithersRavenel and Reed Barton, CDM Smith which is attached as *Exhibit A*.

Council discussed I&I, grants and regionalization with the presenters and managers. Mr. Barton shared in September 2023 Council approved a request to submit a second grant application to keep the regionalization study going forward. The study is wrapping up in March and we will find out in a month and a half if the grant was approved. Mr. Barton shared the second phase of the process if the grant is approved. Mr. Barton shared the Roadmap for the Wastewater Treatment Plant expansion and proposed board action items. Assistant City Manager Livingston shared city staff is interested in a design build, will put together an RFQ and come back to Council with more information in a couple of months for consideration. Councilman White asked about the usage by Seymour Johnson. City Manager Salmon stated the base is currently using 400,000 and discussed the meter that will be installed to determine exact usage.

Item b. Parking Plan Update. Chief West introduced Hakiem Johnson, Police Support Technician. Council discussed public lots. Matt Livingston, Assistant City Manager shared he has met with city staff and Downtown Development is speaking with hair salons downtown and parking passes would be available by the end of the month. Assistant City Manager Livingston also discussed the appeals process. Councilman Boyette asked about a public lot for downtown business employees on the North end of the Center Street. Assistant City Manager Livingston stated they have talked about this as a potential need. City Manager Salmon shared information about the John Street parking lot. Councilman White shared concerns about the parking regulations on Saturday. City Manager Salmon suggested getting feedback from the Merchant's Association regarding the need for parking regulations on Saturdays. Assistant City Manager Livingston recommended reevaluating the parking plan in 6 months to see what is working and what is not working well. Mayor Pro Tem Matthews asked that Downtown Development approach all downtown businesses with the opportunity to have accommodations for their customers. Assistant City Manager Livingston shared we should look at all businesses that offer services greater than two hours.

New Business.

Item c. CALEA Presentation. Mike West, Police Chief introduced Megan Styron, Accreditation and Planning Manager. Ms. Styron shared a video regarding CALEA, which is available at <https://www.youtube.com/watch?v=y0HULziFTC4>. Ms. Styron shared a presentation, which is attached as *Exhibit B*.

Mayor Gaylor asked about the policy process. Chief West and Ms. Styron shared comments regarding the policy process, that policies are reviewed annually and that the process involves the whole agency.

Item d. State of the City Presentation. Tim Salmon, City Manager presented the State of the City, which is attached as *Exhibit C*.

Council discussed the presentation and the upcoming budget.

Item e. WCDA Appointment. Mayor Gaylor shared we have confirmed that Council has the authority to appoint a Council member to the WCDA board. Mayor Gaylor recommended Councilman Chris Boyette serve on the board. Councilwoman Jones made a motion to appoint Councilman Boyette to the WCDA board. The motion was seconded by Councilwoman Weeks and unanimously carried.

Consent Agenda Review. Items C - E on the consent agenda were reviewed. Further discussion included the following:

Item CE. Award Final Upset Bid for 200 N. Carolina Street to Community Technical Assistance, Inc. The item was presented by Catherine Gwynn, Finance Director. Councilwoman Jones asked if the non-profit was registered with the Secretary of State at the time of the bid. Ms. Gwynn shared the bids are sealed when received and when the bids are opened and the bid tabulation is complete, she checks the registration with the Secretary of State. She shared when she checked, they were registered with the State. Mayor Pro Tem Matthews asked Ms. Gwynn to explain the conforming and non-conforming property process. Ms. Gwynn explained the process.

Mayor Gaylor recessed the meeting at 6:53 p.m.

CITY COUNCIL MEETING

The City Council of the City of Goldsboro, North Carolina, met in Regular Session in Council Chambers, City Hall, 214 North Center Street, at 7:00 p.m. on January 8, 2024.

Mayor Gaylor called the meeting to order at 7:00 p.m.

Father David Wyly provided the invocation. The Pledge of Allegiance followed.

Roll Call.

Present: Mayor Charles Gaylor, IV, Presiding
Mayor Pro Tem Brandi Matthews
Councilwoman Hiawatha Jones
Councilman Chris Boyette
Councilwoman Jamie Taylor
Councilwoman Beverly Weeks
Councilman Rod White

Also Present: Tim Salmon, City Manager
Matthew Livingston, Assistant City Manager
Ron Lawrence, City Attorney
Laura Getz, City Clerk

Mayor Pro Tem Matthews made a motion to amend the agenda to move the proclamation Honoring the Life of Mrs. Ernestine Wooten to Item C under Presentations. The motion was seconded by Councilwoman Weeks and unanimously carried.

Presentations.

Item A. Resolution Expressing Appreciation for Services Rendered by Nona Robbins as an Employee of The City of Goldsboro for More Than 27 Years. Resolution Adopted. Nona Robbins retired on January 1, 2024 as an Insurance Claims, Billing, and Collections Manager, with more than 27 years of service with the Goldsboro Finance Department. Nona began her career on January 10, 1996 as a Collections/Customer Service Representative with the Goldsboro Finance Department. On December 7, 1998, Nona was promoted to Recreation Center Leader I with the Goldsboro Recreation and Parks Department. On September 29, 2004, Nona was promoted to Accounting Analyst with the Goldsboro Finance Department. On April 1, 2009, Nona was reclassified to Finance Specialist with the Goldsboro Finance Department. On July 4, 2018, Nona was reclassified to Procurement and Collection Specialist with the Goldsboro Finance Department. On July 1, 2021, Nona was reclassified to Insurance Claims, Billing, and Collections Manager with the Goldsboro Finance Department, where she has served until her retirement. Nona has proven herself to be a dedicated and efficient public servant who has gained the admiration and respect of her fellow workers and the citizens of the City of Goldsboro. The Mayor and City Council of the City of Goldsboro are desirous, on behalf of themselves, City employees, and the citizens of the City of Goldsboro, of expressing to Nona Robbins their deep appreciation and gratitude for the service rendered by her to the City over the years and express to Nona Robbins our very best wishes for success, happiness, prosperity, and good health in her future endeavors.

Mayor Gaylor presented the retirement resolution to Nona Robbins. Mrs. Robbins was joined by her husband and Catherine Gwynn, Finance Director.

This Resolution shall be incorporated into the official Minutes of the City of Goldsboro, and shall be in full force and effect from and after this 8th day of January, 2024.

Councilman Boyette made a motion to adopt the following entitled resolution. The motion was seconded by Councilwoman Taylor and unanimously carried.

RESOLUTION NO. 2024-1 “RESOLUTION EXPRESSING APPRECIATION FOR SERVICES RENDERED BY NONA ROBBINS AS AN EMPLOYEE OF THE CITY OF GOLDSBORO FOR MORE THAN 27 YEARS”

Item B. Goldsboro/Wayne Alumni Chapter of the NC A&T State University Alumni Association Proclamation.

Read by Mayor Gaylor; The Goldsboro City Council proclaimed January 16, 2024, as a day of congratulations and recognition for the GOLDSBORO/WAYNE ALUMNI CHAPTER OF THE NC A&T STATE UNIVERSITY ALUMNI ASSOCIATION for sixty years of support toward its members and service to our community. Mayor Gaylor presented the proclamation to the Alvin Ward, President and members of the Goldsboro/Wayne Alumni Chapter of the NC A&T State University Alumni Association.

Item C. Mrs. Mary Ernestine Whitted Wooten Proclamation. Read by Mayor Gaylor; The Goldsboro City Council proclaimed January 20, 2024, as a day of remembrance and recognition for the life and many contributions of MRS. MARY ERNESTINE WHITTED WOOTEN during her 98 years of life. We wish her family peace and healing as they navigate this challenging time. Mayor Gaylor presented the proclamation to Mrs. Wooten’s AKA Sorority sisters in the audience.

Public Hearings.

Item D. Z-18-23 Borden Mills Lofts Residential (R-6) and General Industrial (I-2) to Residential (R-6) Conditional Zoning District – North East and Northwest side of the intersection of Royal Avenue and North William Street. Public Hearing continued until February 12, 2024. Assistant City Manager Livingston shared information on the request by the applicant to continue the public hearing until the February 12, 2024 Council meeting.

ADDRESS: 800 Block of Noth Williams Street
PARCEL #: 3509-19-1639, 3509-19-6339
PROPERTY OWNER: BAP Partners LLC.
APPLICANT: Adventure One, LLC.

The applicant is requesting a conditional rezoning from the Residential (R-6) and General Industry (I-2) zoning district to the Residential (R-6) Conditional Zoning District for the construction of a 141-unit multi-family housing complex utilizing portions of the Historic Borden Mills property.

Access: Greenleaf Street, North Williams Street and Royall Avenue.
Area: Approximately 12.9 acres

The subject property has access to public water, sewer and electric service available at or near the property.

North: General Industrial (I-2) and General Business (GB)
South: General Industrial (I-2) and General Business (GB)
East: Residential (R-9) and General Business (GB)
West: General Industry (I-2) Residential (R-6) and Office Institutional (O&I-1)

The property is currently vacant.

The City’s Land Use Plan locates these parcels within the High-Density Residential and Industrial land use designations. The Residential (R-6) Zoning District is not a corresponding district for the Industrial land use designation. Despite this not being a corresponding zoning district, much of the surrounding area falls within the High-Density Residential land use designation. The availability of water and sewer also supports high-density development to occur on these parcels.

This is a conditional rezoning that proposes to rezone two parcels totaling approximately 12.9 acres from the Residential (R-6) and General Industry (I-2) Zoning District to Residential (R-6) Conditional Zoning District. The subject properties formerly known as Borden Mills contain structures identified as historic and listed on the National Register of Historic Places.

If rezoned to the Residential (R-6) Conditional Zoning District, the applicant is proposing to limit the use of the property to a multi-family complex consisting of approximately 141 housing units for historic adaptive re-use and renovation.

The Residential (R-6) Zoning District is established to accommodate both single and multifamily residential uses and to prohibit all activities of a commercial nature, except certain home occupations. The minimum lot size is six thousand square feet for a detached single-family dwelling. Multi-family dwellings shall have six thousand square feet of land area for the first unit with an additional two thousand square feet of land area required for each additional dwelling unit.

Staff has distributed this proposed rezoning to NCDOT. There are no comments at this time. If the rezoning is approved, formal comments will be generated once a site-specific plan is submitted for development.

The proposed R-6 conditional zoning district is compatible with the City of Goldsboro Comprehensive Land Use Plan due to the fact that the proposed use promotes “in-fill” development or redevelopment of land that has been bypassed, remained vacant, and/or is underused as a result of the continuing urban development process. In addition, the site is readily accessible to water and sewer infrastructure provided by the City. The site is compatible with existing residential zoning and land-use patterns in proximity to the site which would support high-density development. Lastly, the proposed use would satisfy a

growing need for housing for the City of Goldsboro. Staff is recommending approval of the conditional rezoning request based on the reasons stated above.

The City of Goldsboro Planning Commission met on November 27, 2023, to review and make a recommendation regarding the conditional rezoning request. Planning Commission voted 4 in favor 0 against.

At the December 4, 2023 Council meeting, City Council voted to continue the public hearing until January 8, 2024. The applicant is now requesting City Council continue the hearing until the February 12, 2024 meeting date. Council shall vote to adopt the recommendation for approval and consistency statement that the Planning Commission has provided and vote to adopt the Approval Ordinance with the inclusion of the consistency statement, or Council shall vote to deny with the inclusion of the Inconsistency statement that deems this rezoning request to be inconsistent. Council may also continue the public hearing to a date certain if they determine further discussion is needed.

Councilman Boyette made a motion to continue the public hearing until February 12, 2024. The motion was seconded by Councilman White and unanimously carried.

Public Comment Period. Mayor Gaylor opened the public comment period. The following people spoke:

1. Shateea Kornegay, shared concerns regarding crime.
2. Amber Long, shared concerns regarding downtown parking.
3. Grayson Lane, shared concerns regarding downtown parking.
4. Jamie Long, shared concerns regarding downtown parking.
5. Bethany Denning, shared concerns regarding downtown parking.
6. Nakiesha Harris, shared concerns regarding downtown parking.
7. Beth Brock, shared concerns regarding downtown parking.
8. Phyllis Merritt James, shared comments regarding city priorities, street lights, and streets.
9. Tina Monroe, shared concerns regarding downtown parking and a dark alley behind her business.
10. Janice Scanes, recognized the city's Public Works Department staff.

No one else spoke and the public comment period was closed.

Consent Agenda – Approved as Recommended. City Manager Tim Salmon presented the Consent Agenda. All items were considered to be routine and could be enacted simultaneously with one motion and a roll call vote. If a Councilmember so requested, any item(s) could be removed from the Consent Agenda and discussed and considered separately. In that event, the remaining item(s) on the Consent Agenda would be acted on with one motion and roll call vote. Councilwoman Weeks moved the items on the Consent Agenda, Items C - E be approved. The motion was seconded by Councilman Boyette. A roll call vote resulted Mayor Gaylor, Councilman Boyette, Councilwoman Taylor, Councilwoman Weeks, Councilman White voting in the affirmative. Councilwoman Jones and Mayor Pro Tem Matthews voted against the motion. Mayor Gaylor declared the Consent Agenda approved.

The items on the Consent Agenda were as follows:

Item E. Award Final Upset Bid for 200 N. Carolina Street to Community Technical Assistance, Inc. Resolution Adopted. The item was presented by Catherine Gwynn, Finance Director.

Council authorized the staff to advertise for upset bids (G.S. 160A-266 and 160A-269) at the September 18, 2023 meeting. Staff advertised and received a total of five upset bids through November 28, 2023.

The final award was presented at the December 18, 2023 meeting. Council requested the item be brought back to the January 8, 2024 meeting to allow time for staff to address questions from Council.

The following final upset bid has been received for the sale of surplus real property under **Negotiated offer, advertisement, and upset bid process (G.S. §160A-266(a) (3))**

200 N. Carolina St.

Offeror: Community Technical Assistance, Inc.

Offer: \$8,500.00

Bid Deposit: \$4,500.00

Pin #: 2599773020

Tax Value: \$3,320.00 Zoning: R-6

The offer is at least 50% of the tax value of the property. The bid deposit of 5% has been received in the form of a cashier's check. The original offer was \$1,800.00 from Mr. Norris Uzzell, and the final upset bid amount was \$8,500.00. The upset bid amount was a minimum of \$5,930.00 which is 10% of the first \$1,000.00 and 5% after the first \$1,000.00, so the final upset bid of \$8,500.00 was satisfactory. There were no further bids received when the final upset period ended on November 28th.

Community Technical Assistance, Inc. is registered and active with the North Carolina Secretary of State as a non-profit corporation.

It was recommended that Council adopt the following entitled resolution to accept upset bid offer on 200 N. Carolina St. to Community Technical Assistance, Inc. so that staff may request consensus from Wayne County Board of Commissioners and authorize city officials to execute documents to transfer ownership to the high bidder. Consent Agenda Approval. Weeks/Boyette (5 Ayes/2 Nays)

RESOLUTION NO. 2024-2 "RESOLUTION AUTHORIZING AWARD AND FINAL SALE OF REAL PROPERTY"

Item F. Amend Contract for Audit Services for Fiscal Year Ending June 30, 2022. Resolution Adopted. The item was presented by Catherine Gwynn, Finance Director.

City Council approved the audit contract for FY2022 on March 6, 2023, after the FY2021 audit was completed.

The financial audit has been completed and issued. The auditors have requested a final amendment in order to close out this engagement, and the Local Government Commission requires the Council approve all extensions of time.

The base fee was \$54,800, and the final modified fee will be \$118,000. The engagement called for billing at 90% of standard rates for hours in excess of 310 hours. The final billing includes an additional 20% discount for the 265 hours incurred in excess of the 310 hours. There is sufficient budget remaining in audit fees. A copy of the proposed amended contract is attached.

It was recommended that Council approve the following entitled resolution to amend the contract for the auditing services for the Fiscal Year ending June 30, 2022 to Forvis, LLP for the completion date of December 18, 2023 and the modified fee of \$118,000. Consent Agenda Approval. Weeks/Boyette (5 Ayes/2 Nays)

RESOLUTION NO. 2024-3 "A RESOLUTION TO AUTHORIZE THE MAYOR TO EXECUTE A CONTRACT AMENDMENT NO. 1 BETWEEN THE CITY OF GOLDSBORO AND FORVIS, LLP FOR THE EXTENSION OF THE AUDIT OF CITY'S ACCOUNTS FOR THE FISCAL YEAR ENDING JUNE 30, 2022"

Item G. Request to Reclassify Two Permanent Part-Time (PPT) Positions to One Full-Time (FT) Position. Resolution Adopted. The item was presented by Bernadette Dove, Human Resources Director.

Council authorized two PPT custodial positions with the FY23 budget to serve as Custodian. One of these positions is assigned to the Public Works Department and the second to the Paramount Theater.

Staff requests Council's approval to reclassify the two PPT custodial positions to one full time custodian position. It is critical to the City's operations to retain qualified candidates. We have struggled to find candidates due to the very difficult labor market where the demand is far exceeding the supply of candidates. Unfortunately, we are in a position where an extended employee absence will cause a lack of services where needed.

This full-time position can be filled immediately with an existing part-time custodial employee. The lapsed salaries and benefits will cover the salary for the remainder of FY23. The salary will be \$32,000 for the full-time position. There will be no additional cost needed to combine the two part-time permanent positions.

Your support of the Public Works Department and the Paramount Theater staff is greatly needed and appreciated.

It was recommended that for the remainder of the FY23-24 adopted budget, the Council approve the following entitled resolution to reclassify two permanent part time positions to one full time position to be shared between the Public Works Department and the Paramount Theater. Consent Agenda Approval. Weeks/Boyette (5 Ayes/2 Nays)

RESOLUTION NO. 2024-4 "A RESOLUTION TO AUTHORIZE THE RECLASSIFICATION OF TWO PERMANENT PART-TIME POSITIONS (PPT) TO ONE FULL-TIME POSITION (FT)"

End of Consent Agenda.

City Manager's Report. Tim Salmon thanked city employees for everything they do for the city, residents, and visitors. He also recognized public service employees from the city, county and the state who responded to a recent shooting at the Berkely Mall.

Ceremonial Documents.

Item H. National Law Enforcement Appreciation Day Proclamation. Read by Mayor Gaylor; The Goldsboro City Council proclaimed January 9, 2024 as NATIONAL LAW ENFORCEMENT APPRECIATION DAY in Goldsboro, North Carolina, and called upon the people of Goldsboro to take time not only on January 9, 2024 but throughout the year to show their support of the law enforcement officers that put their life on the line each day to make our community a better place to live. We ask you to show your support by thanking your local police, wearing blue, turning your social media blue, or shining a blue porch light.

Mayor Gaylor presented the proclamation to Police Chief West and Sgt. Harper.

Mayor and Councilmembers' Comments.

Councilwoman Jones stated the following: I'm just asking everyone to please be safe. It is really going to be cold tomorrow. I'm not the weather lady, but I'm concerned about everyone's well-being. Good Health Wins indicates that respiratory season and flu is on the rise, so check on your elderly people please and call your mom and let's stay warm and safe.

Councilman Boyette stated the following: I'd like to say thank you to all of our hard-working city employees especially with tomorrow's storms coming. I'm sure our folks are going to be hard at work cleaning up whatever happens with wind and debris. A special thank you to our hardworking city employees and in that department as well as the other departments and also as a as a council member here I would like to say that I'm looking forward to our part in helping the chief of police continue to have what he needs to recruit and be able to staff his department back up and keep us safe. I look forward to having you on the agenda soon to speak further.

Councilwoman Taylor stated the following: A couple of things I want to touch on, first thing is we want you to know that we hear your concerns about the parking situations, as a Council this is new to us but we're working on trying to figure out what works for all the businesses. As for the crime and the murders, we want the public to know that all of us as a council are concerned with that and that we're in contact with Chief West, as well as looking at our districts individually to see what things we can do to help improve this crime situation across the board.

Mayor Pro Tem Matthews stated the following: I just want to send my love to the Wooten family as well as Commissioner Williams family as they both grieve loss, so I ask that we all just keep them in your thoughts and prayers as they transition through this difficult time.

Councilwoman Weeks stated the following: Chief, I just want to say we do honor your department. We are so grateful for our first responders. You know we heard tonight that our firemen were in the top 5% in the country. I mean that is huge and then you know the way that you guys have responded over the last few weeks with the uptick that we have seen in crime, we just honor our first responders, how you have handled that. As I was sitting here, a verse came to mind, Isaiah 54:17 and I pray it over your department especially tomorrow as we celebrate you and honor you and it says, no weapon formed against me shall prosper. So, I pray a hedge of protection over all of our first responders here in Goldsboro and I echo what Councilwoman Jones said, everybody keep safe tomorrow. I know that schools have already announced that they're going to close early tomorrow and so we're appreciative of our city employees too as they will be about and cleaning up anything. Also, Mrs. Long, we have heard you guys. We have heard your concerns and our commitment to you as a Council is that we are going to seek wisdom as we go forward all as a Council to see what is the best way to handle the situation.

Councilman White stated the following: I won't belabor the point, so a lot of things have already been said, but I do want to bring attention to our homeless. As the storm approaches, as we have a homeless encampment on Royall Avenue, we need to pay attention to that because it's getting out of control, it's been out of control, so I think that's something that we really need to pay attention to and not put it on the back burner.

Mayor Gaylor stated the following: I'll conclude with my comments. I appreciate the Council's flexibility. We're adding a special called meeting next Thursday to allow the Council to have some level setting amongst itself. You know as we transition out of previous administrations, of previous Councils, and out of campaign mode into governing mode, you know we have to have some conversation about prioritization as a team and prioritization as a Council and what are the things that we put as priorities and level settings. So, it's going to be wonderful conversation. I appreciate y'all 's flexibility and allowing me to claim one of your Thursday afternoons. I figured taking yet another Monday was a bit unfair, so thank you so much for that next week. And other than that, we have a lot of work to do. We have a lot of public safety concerns. We have a lot of general policy concerns around parking, around planning, around economic development, around all the different things that we want to do, so I appreciate Council hanging in there and drinking from this fire hydrant with me.

Closed Session.

Upon motion of Councilwoman Jones, seconded by Councilwoman Weeks, and unanimously carried, Council went into Closed Session to discuss Litigation and Economic Development.

After the Closed Session was held, Council came out of Closed Session and back into Open Session.

There being no further business, Mayor Gaylor adjourned the meeting at 8:27 p.m.

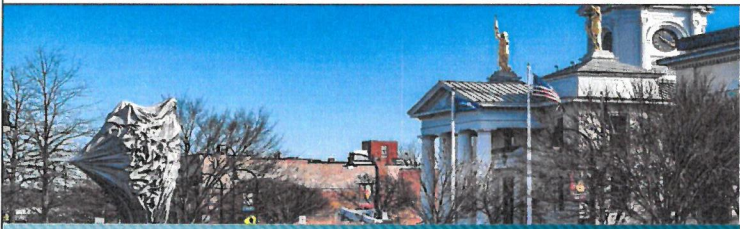



Charles Gaylor, IV

Mayor



Laura Getz
City Clerk



WASTEWATER SYSTEM EXPANSION PROGRAM UPDATE CITY OF GOLDSBORO

Ken Orié, PE – Utilities Practice Lead, WithersRavenel
Reed Barton, PE – Vice-President, CDM Smith



Goldsboro's Sewer Infrastructure

- 230-miles of sewer gravity mains
- 19-miles of sewer force mains
- 26-pump stations
- WWTP with a capacity of 14.2-mil. gal. per day
- 11,660 Sewer Customer Connections
- Wholesale connections to neighboring communities, schools, etc:
 - SJAFB, Wayne County, Fork Township, Fremont/Eureka, Walnut Creek, etc.



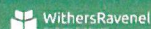
Maintaining and Expanding Sewer

- 2019 - First collection system model
- 2021 – Asset Inventory and Assessment Project (AIA grant)
- 2021 - Project "Butter" receives NC Legislature grant and replaces aging collection system
- 2023/24 – Merger Regionalization Study
- Continuous – Ongoing capital projects are required to maintain the sewer system
 - ~\$13M spent over past 6-years to maintain collection system
 - ~\$62M planned for next 10-years in collection system rehabilitation (not including plants)



Goldsboro Sewer Treatment History

- City owns a 14.2-MGD WWTP that supports the greater Wayne County area
- Original plant constructed in 1960's
- Upgrade/Expansions in 1993 and 1999
- Moratorium (temporary) imposed in 2021 by State on sewer system due to capacity
- Goldsboro begins to plan for next Upgrade/Expansion project in 2022

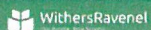
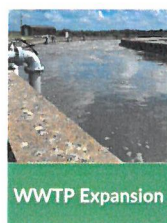


WWTP Expansion Project Drivers

- City is near/past 80% capacity at the Wastewater Treatment Plant (WWTP)
 - 80/90 Rule from State
 - 61% ADF, 13.4% on-paper commitment, 8.4% projected, 3.5% industrial reserve
- Need to expand the WWTP to support the City's and Regional economic growth
 - Sewer capacity is a driver for economic development
- In addition to expansion, many of the treatment facilities at the WWTP are aging



Three Priority Projects in Progress

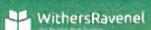


WWTP Expansion

- Expansion planned for 2 Phases
 - Phase 1, (near-term): 3.4-mgd Expansion
 - Phase 2, (TBD): requires Regional Master Plan Study to determine a timeline
- City plans to move ahead with design and construction of a WWTP Expansion in 2024
 - Preliminary Engineering (\$1.6M)
 - Procurement of Design-Builder (\$80M - \$140M)



Funding Applications and Strategy



State Revolving Funding Cycle

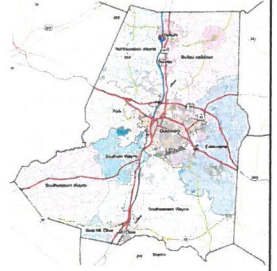


CDM Smith

WithersRavenel

Merger/Regionalization Feasibility Study (MRF)

- The MRF study is a grant funded evaluation of options for the merging of sewer utilities across Wayne County
- The study is wrapping up, with a final Stakeholder Workshop No. 2 in late January
- Workshop No. 1 occurred in July 2023. Two options were identified for evaluation; and those will be discussed in Workshop No. 2
 - Sewer consolidation under a new Regional Sewer Authority
 - Sewer consolidation under the City of Goldsboro
- Both merger options involve the City as the central stakeholder.



CDM Smith

WithersRavenel

MRF 2.0 Grant Application is Pending

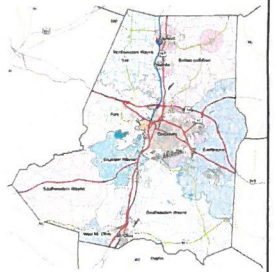


CDM Smith

WithersRavenel

Regional Master Plan

- Develops a plan to address regional growth through expansion of the sewer system(s)
- City has applied for a \$350K grant from DWI for this project
 - Announcement will be in March 2024



CDM Smith

WithersRavenel

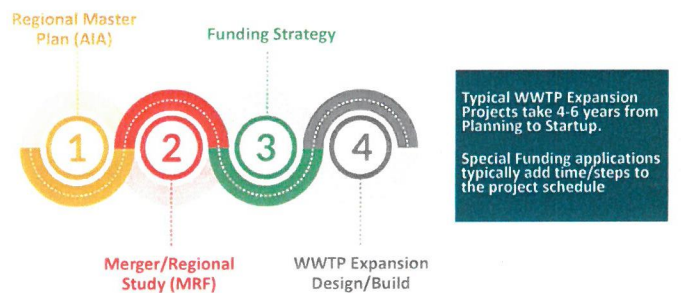
Regional Master Plan (\$350k - AIA Grant)



CDM Smith

WithersRavenel

Roadmap for Future Regional Plant Expansion



CDM Smith

WithersRavenel

Board Action Items

- Consider the proposed plan to move forward with Expansion of the WWTP. This is \$100M+ design and construction program
 - Proposed start to this project is in early 2024
- Grant funding applications are pending for the two studies – and should grants be offered from DWI, the Council can decide to accept those grants in Mar/April 2024
 - Completing a Regional Master Plan Report
 - Continuation of MRF Study for Regionalization

CDM Smith

WithersRavenel

WASTEWATER SYSTEM EXPANSION PROGRAM UPDATE CITY OF GOLDSBORO

Ken Orie, PE – Utilities Practice Lead, WithersRavenel
Reed Barton, PE – Vice-President, CDM Smith

CDM Smith

WithersRavenel



Commission on Accreditation for Law Enforcement Agencies



Commission on Accreditation for Law Enforcement Agencies

- Created in 1979 through joint efforts of four executive associations
 - voluntary program that outlines standards required for adherence to best practices within law enforcement
- Purpose: to improve the delivery of public safety services, primarily by
 - maintaining a body of standards, developed by public safety practitioners, covering a wide range of up-to-date public safety initiatives;
 - establishing and administering an accreditation process; and
 - recognizing professional excellence
- Law Enforcement, Communications, Training Academy, Campus Security

GOALS AND BENEFITS

- Strengthen crime prevention and control capabilities;
- Embodies principles of community-oriented policing;
- Formalize essential management procedures;
- Requires greater accountability of Chief and Management;
- Establish fair and nondiscriminatory personnel practices;
- Improve service delivery;
- Solidify interagency cooperation and coordination;
- Increase community and staff confidence in the agency; Strengthen an agency's accountability within the agency and the community
- Established policies result in stronger defense against lawsuits; Can limit officers' and agency's liability and risk exposure through adherence to internationally recognized standards.



ACCREDITATION PROCESS

- There are two levels of CALEA Accreditation:
 - Tier 1 – 183 Standards
 - Advanced – 462 Standards
- Goldsboro Police Department became accredited with Advanced Law Enforcement Accreditation in November 2020
- Compliance means this is a continual process. Each year every standard must exhibit proof of compliance. Those files are reviewed annually via PowerDMS by a CALEA Compliance Service Member.
- Every 4 years a CALEA Assessor will conduct a site-based assessment. GPDs next site-based assessment will be in July 2024.

DEPARTMENT REQUIREMENTS

CALEA Overall Standards and Chapters

36 Chapters containing 462 individual standards

Goldsboro Police Department's Responsibility

33 Chapters containing 353 individual standards



CALEA



CALEA is not an investigatory body; however, they do encourage the use of their public portal throughout the accreditation cycle. This portal is made available to receive comments regarding an agency's compliance with CALEA standards, engagement in the service community, delivery of public safety services, and overall candidacy for accredited status. These comments can be in the form of commendations or concerns. The overall intent of the accreditation process is to provide the participating agency with information to support continuous improvement, as well as foster the pursuit of professional excellence. The public portal should not be used to submit for investigatory complaints. Additionally, there will be no response other than acknowledgement to submissions; however, the information will be considered in context to its relevancy to compliance with standards and the tenets of CALEA Accreditation.

Questions?

STATE OF THE CITY

January 8, 2024

Manager Tim Salmon



www.goldsboronc.gov

SETTING THE STANDARD

Vision: An exceptionally diverse experience

Mission: The City provides services, promotes equality, and protects the well-being of all residents and visitors to enhance our quality of life every day

Values: Professionalism, Integrity, Customer Focus

Goals: Established by Council to achieve identified objectives

“Where we are; Where we are going; How we are going to get there; When we have arrived”



Model for Excellence
In Government



Safe & Secure
Community



Strong & Diverse
Economy



Exceptional Quality of
Life



Racial & Cultural
Harmony

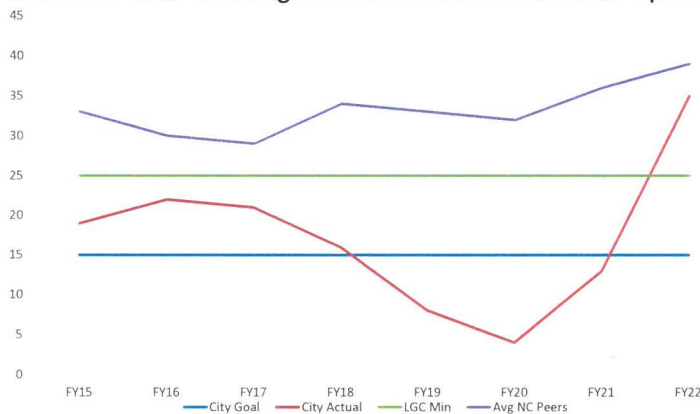
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2



EXCELLENCE IN GOVERNMENT

■ General Fund: Unassigned Fund Balance as % of Operating Budget Expenditures



- Up from 4% to 35%* (~\$1.4M to \$12.2M)
- Expenditures cut; revenues increased
- On par with NC LG peers
- Expect to be off LGC Unit Assistance List after FY22-23 ACFR/audit complete

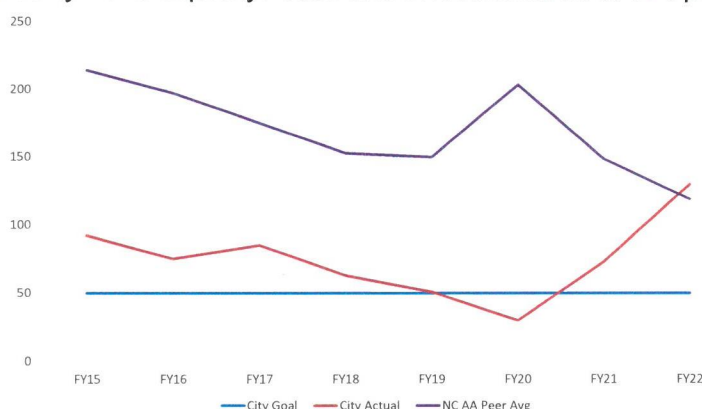
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3



EXCELLENCE IN GOVERNMENT

■ Utility Fund Liquidity: Cash and Investments as % of Ops & Maintenance



- Up from 30% to 130%* (~\$3M to \$13.8M)
- Expenditures down and revenues up
- On par with NC LG peers

1/5/2024

4



EXCELLENCE IN GOVERNMENT

FY22-23 Net Operating Results (Modified Accrual - Unaudited)

	Budget	Actual	Under/(Over) Budget
General Fund			
Revenues	\$ 46,793,187	\$ 46,467,081	\$ 326,106
Expenditures	46,793,187	42,455,563	4,337,624
General Fund - Net	\$ -	\$ 4,011,518	\$ 4,011,518
Utility Fund			
Revenues	\$ 24,909,666	\$ 24,013,838	\$ 895,828
Expenditures	24,909,666	17,533,708	7,375,958
Utility Fund - Net	\$ -	\$ 6,480,130	\$ 6,480,130
Stormwater Fund			
Revenues	\$ 2,248,123	\$ 2,035,847	\$ 212,276
Expenditures	2,248,123	1,902,455	345,668
Stormwater Fund - Net	\$ -	\$ 133,392	\$ 133,392
Downtown MSD Fund			
Revenues	\$ 117,019	\$ 105,744	\$ 11,275
Expenditures	117,019	86,056	30,963
Downtown MSD Fund - Net	\$ -	\$ 19,688	\$ 19,688
Occupancy Tax Fund			
Revenues	\$ 1,211,098	\$ 1,242,702	\$ (31,604)
Expenditures	1,211,098	1,174,653	36,445
Occupancy Tax Fund - Net	\$ -	\$ 68,049	\$ 68,049
Total - Net Change all Funds	\$ -	\$ 10,712,777	\$ 10,712,777

- General Fund +\$4M (ARPA \$3.3M)
- Utility Fund +\$6.5M (ARPA \$1.9M)
- Fund balance increases position the City well amongst peers and enable future projects

1/5/2024

5



EXCELLENCE IN GOVERNMENT

- 2023 Citizens' Academy with 15 graduates; 2024 Citizens' Academy will start in January. Graduates are well informed on City operations and ready to serve on councils and boards
- Inaugural 2023 Candidates' Academy with 12 graduates
- UNC SoG Benchmarking 2.0 Study: Collaborating with 14 other NC municipalities and counties on performance strategies to enhance processes and operations
- Maintaining excellent relationships with our SJAFB military family; "One Community"!



1/5/2024

6



SAFE AND SECURE COMMUNITY

- Increased pay to retain/attract GPD sworn officers 4 of the last 5 years (+13% this FY & \$400 bonus)
- 8 new vehicles expected to be delivered Jan 2024 w/ 6 months to up fit.
- GPD successful Year 3 CALEA Accreditation
- Total Part 1 Crime increased +21% in 2023; Violent Crime +7%, Property Crime +24%
- Total Part 1 Crime Clearance rate remained 12%



Community assistance key in policing efforts. We need you!

1/5/2024

7



SAFE AND SECURE COMMUNITY

- GFD ISO 2 Rating; Top 5% in US
- Exceeding full response time goal (within 8 minutes) 97% of the time
- Responded to 4,014 incidents in 2023 (+1074/37% from 2022, mostly due to EMS)
- Completed 24,283 hours of training and 1,385 fire inspections in 2023
- New \$1.1M Quint Fire Apparatus arriving in January 2024 should improve availability



1/5/2024

8



SAFE AND SECURE COMMUNITY

- Community engagement is a continued focus area

GFD

- \$9,730 raised for the Muscular Dystrophy Association in 2023
- More than \$7,235 raised for Cures for the Colors
- Collected donations for Toys for Tots with GPD
- Provided fire prevention education for 2,597 adults and 4,595 children

GPD

- Monthly Coffee with a Cop events
- Cover the Cruiser — Special Olympics fundraiser
- National Night Out



1/5/2024

9

SAFE AND SECURE COMMUNITY

- City has met all federal and state drinking water standards 100% of time in CY23

- Water Treatment Plant Drinking Water capacity 14 MGD; 6.03 MGD avg flow (43% of capacity) CY23; relocation TBD

- Wastewater Reclamation Facility capacity 14.2 MGD; 8.7 MGD avg flow (61%) CY23; + ~25% obligated, reserved, planned capacity = ~87%. Need to expand WRF in future (~5 years from current planning to operation)

- ARPA: \$22M + \$5M for City enabled Mt Olive Pickle in Goldsboro; \$6M for water lines.

- CIP ~\$91M/10 years does not include WRF expansion or WTP relocation; FY23-24 \$2M Lead and Copper Inventory

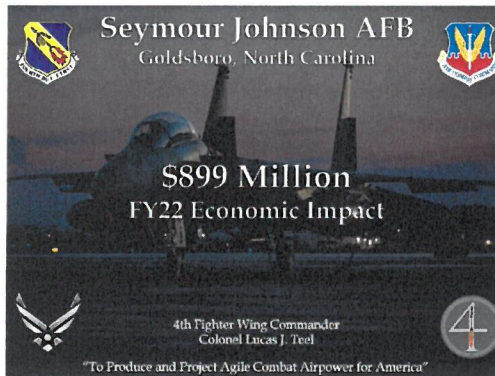


1/5/2024

10

STRONG AND DIVERSE ECONOMY

- SJAFB #1 Economic Driver: \$899M FY22
- Supports active, reserve, and retired military, dependents, and civilians (10K+)



PAYROLL		PERSONNEL	
Active Duty Military	\$288,564,299	Active Duty Military	4696
Reserves	\$26,109,684	Non-Extended Active Duty Reserve A&G	714
Total Military Pay	\$314,673,983	Total Military	5310
Appropriated Fund Civilians	\$62,658,149	Appropriated Fund Civilians	672
NAF - Appropriated Fund	\$1,200,543	NAF - Appropriated Fund	27
Total Civilian	\$63,858,692	DECA - Appropriated Fund	76
Total Payroll	\$378,432,665	Total Civilian	706
		Dependents	4144
		Total Personnel	10,190

LOCAL EXPENDITURES		LOCAL JOBS CREATED	
DM/ODM - Construction	\$12,156,939	Local Jobs Created	9,299
Utilities	\$6,471,864	Employment Impact	\$594,155,403
Local Procurement - Construction	\$26,342,323	Economic Impact	\$899,191,003
Local Procurement - Direct	\$5,368,636		
Total Local Expenditures	\$50,340,762		

For further information, please contact 4 UPTN at (919) 722-5700

1/5/2024

11

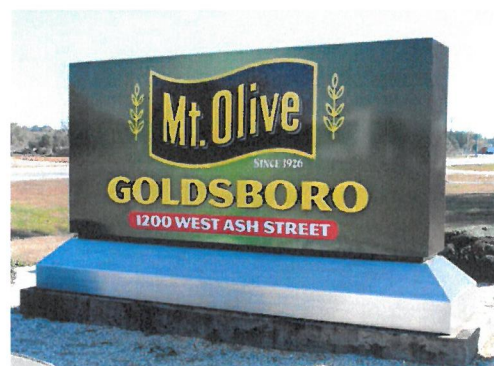
STRONG AND DIVERSE ECONOMY

- Industry Growth: Mt Olive Pickle, Hosokawa, SunTree Foods, Rocket Car Wash now operating

- Residential Growth: 93 new dwellings, \$21.2M (expected growth 2,600+ units)

- Retail Growth: Burlington, Five Below, Five Guys, Ulta, Panda Express, 264 Shoes, Wawa

- More than \$161M of building permits issued FY22-23 (avg last 5 years ~\$108M)



1/5/2024

12

STRONG AND DIVERSE ECONOMY

Downtown Development Statistics:

- 5:1 Return on City Investment
- 491 Net New Jobs & 77 Net New Businesses in 10 years
- Doubled Upper Story Residential in 3-year period
- 8,500 Volunteer Hours in 22-23

Current Objectives:

- Social District – Started November 2023
- Host Site for 2024 NC Main Street Conference
- South Center Street Residential Development
- Goldsboro Union Station Stabilization
- James Street Black Business District Parklet



1/5/2024

13



STRONG AND DIVERSE ECONOMY

- Travel and Tourism: Visitors spent estimated \$192M in 2022; increase of 11.5% over 2021
- Bryan MSCX is scheduled to host USYS Soccer, Lacrosse, and other events in 2023
- USTA Singles Tournament 10th year in a row
- Maxwell Center Hotel is under construction with a completion date of Fall 2024



1/5/2024

14



EXCEPTIONAL QUALITY OF LIFE

- Participation in our recreation sports has increase more than 30% in CY23
- The Golf Course is profitable; golf rounds increased ~25% in CY23
- GEC has seen a 69% increase in usage



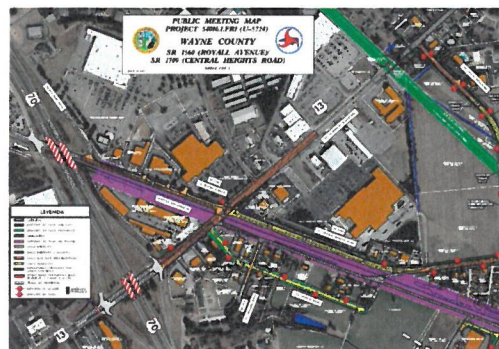
1/5/2024

15



EXCEPTIONAL QUALITY OF LIFE

- **NCDOT Road Projects:**
 - Royall and East Ash Resurfacing complete
 - Royall & Berkeley Realignment \$17M; estimated completion 2025
 - William Street Widening \$18M
- **City Road Projects:**
 - No resurfacing funding FY22-23 budget; Council approved Vine St and N. Carolina St project utilizing City and State funding
- **City Pothole Repairs 99% w/in 24 hours**



1/5/2024

16



EXCEPTIONAL QUALITY OF LIFE

- Choice Neighborhoods Planning Grant \$500K may enable \$50M+ of investment in “West Oak” (West Haven to H.V. Brown Park)
- HOME ARP \$908K for homeless assistance 60% non congregate shelter; 40% services (1 application to be reviewed)
- FY23-24 CDBG \$362K and HOME \$294K
- 696 residents were assisted with referrals to community resources



1/5/2024

17

GOLDSBORO
BE MORE. DO MORE. SEYMOUR

RACIAL AND CULTURAL HARMONY

- City of Goldsboro provided support for Curtis Media Juneteenth event at The HUB
- The Paramount Theatre remains one of N.C.’s most active performance venues, offering a state-of-the-art facility for local arts groups and a full season of culturally diverse programming for all ages



1/5/2024

18

GOLDSBORO
BE MORE. DO MORE. SEYMOUR

RACIAL AND CULTURAL HARMONY

- The Mayor’s Committee for Persons with Disabilities held its annual Disability Awareness Walk and Awards Luncheon
- The Commission on Community Relations and Development hosted a Fair Housing Panel Discussion during April’s Fair Housing Month
- Goldsboro Youth Council’s membership for FY22-23 consists of high school students representing 9 of our area schools



1/5/2024

19

GOLDSBORO
BE MORE. DO MORE. SEYMOUR

FY23-24 and Future Budget Concerns (GF)

- **\$1.5M from General Fund balance to balance the FY23-24 Budget** *should not be done* in future budgets (\$8.8M ARPA “lost revenue” funding used over last three years for personnel costs)
- **GPD (~\$.5M) and GFD (~\$.28M) pay and benefit increases this FY** *from vacant position lapsed salaries will need to be budgeted next FY*
- **\$2M loan for Rolling Stock & IT Equipment TBD**
- **Employees not budgeted:** 10 new positions; 7 reclassifications; pay study TBD
- **Facilities not budgeted:** Public Safety Complex: \$2M+ est repairs/rebuild TBD; Fire Station 3 relocation TBD; Herman Park Center \$11M+ TBD
- **Projects and Equipment not budgeted:** street paving \$1.4M+; fire engine \$.9M; GPD vehicles .6M; IT equipment \$.6M; 1-arm trash truck \$.4M; City Hall chiller \$.4M (GF balance); GFD equipment and training center upgrades \$.4M

1/5/2024

20

GOLDSBORO
BE MORE. DO MORE. SEYMOUR

FY23-24 and Future Budget Concerns (UF)

- **Facilities not budgeted:** WRF expansion ~\$100M TBD (FY28-29); WTP relocation TBD (2035+?)
- **Projects not budgeted:** ~\$8M Phase III Sewer and ~\$2M WRF UV System projects first part of ~\$62M Sewer Asset Inventory Assessment (AIA) Capital Improvement Plan (CIP)/10 years; Water AIA CIP ~29M

1/5/2024

21



FY23-24 and Future Budget Concerns (Property Tax)

- City tax base ~\$2.6B; 1 cent/\$100 valuation = \$260K
- Current property tax 73 cents (FY21-22 +3 cents; FY23-24 +5 cents)
- Effective property tax (annually paid as a percent of the total value) is 51 cents; lowest since 2003. Reappraisal required and ongoing as property values ~30% higher than the 2019 reappraisal (will be part of the FY25-26 budget)

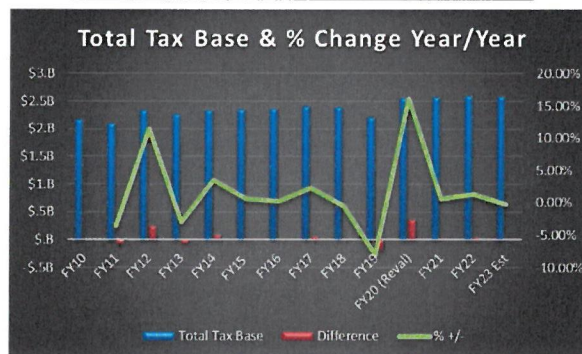
What direction will Council provide for the FY24-25 budget (e.g. ~\$1.5M = 6 cents; +.75M = 3 cents or 12% increase before inflation)?

1/5/2024

22



Property Taxes - General Fund



The last tax revaluation was effective in FY20. There was a property tax increase in FY22 of \$.03 from \$.65 to \$.68 per \$100 valuation. The property tax base has seen little or no growth since the FY20 revaluation despite the explosive growth in the housing market. While costs of doing business have increased, the City has not seen a substantial increase in property tax revenues to offset these costs.

FY2023-24 Manager's Recomm. Budget 23

Wayne County and City of Goldsboro Actual and Effective Property Tax Rates

Fiscal Year	Reappraisal	Sales Ratio	WC Actual	City Actual	WC Effective	City Effective
23-24	2019	.7	.74	.73	.52	.51
18-19	2011	.98	.66	.65	.65	.64
15-16	2011	1	.66	.65	.66	.65
10-11	2003	.83	.76	.65	.63	.54
07-08	2003	.88	.76	.65	.67	.57
02-03	1995	.75	.7	.62	.52	.46

*Rates from NC Department of Revenue

<https://www.ncdor.gov/taxes-forms/property-tax/property-tax-rates/county-and-municipal-effective-tax-rates>

County and City Comparison FY23-24 Actual and Effective Property Tax Rates

Fiscal Year	Reappraisal	Sales Ratio	Cnty Actual	City Actual	Cnty Effective	City Effective
Wayne/Goldsboro	2019	.7	.74	.73	.52	.51
Johnston/Smithfield	2019	.67	.69	.57	.46	.38
Lenoir/Kinston	2017	.65	.85	.77	.55	.5
Wilson/Wilson	2016	.57	.73	.58	.41	.33
Duplin/Mt. Olive	2017	.88	.74	.67	.64	.59
Greene/Snow Hill	2021	.79	.79	.34	.62	.27
Sampson/Clinton	2019	.77	.83	.4	.63	.31

*Rates from NC Department of Revenue

<https://www.ncdor.gov/taxes-forms/property-tax/property-tax-rates/county-and-municipal-effective-tax-rates>